

Meeting Date:	June 26, 2019
Agenda Item:	# 13

### AGENDA SUMMARY REPORT

#### SUBJECT:

Update on CalPERS Unfunded Liability

#### SUMMARY:

MTA's Classic Plan Unfunded annual CalPERS Liability payment has increased as follows:

2016-2017	\$ 35,670
2017-2018	\$ 50,095
2018-2019	\$ 72,735
2019-2020	\$ 103,386

This unfunded liability portion of our CalPERS Classic Plan must be either paid monthly or paid by a reduced lump-sum payment annually.

A similar but lesser increase is in effect for our CalPERS PEPRA plan.

#### **STAFF RECOMMENDATION:**

Discussion only.

### ATTACHMENTS:

Documents from CalPERS showing required employer contributions.

### **Required Employer Contributions**

	 Fiscal Year
Required Employer Contributions	2019-20
Employer Normal Cost Rate	8.081%
Plus, Either	
1) Monthly Employer Dollar UAL Payment	\$ 8,615.47
Or	
2) Annual Lump Sum Prepayment Option	\$ 99,830

The total minimum required employer contribution is the **sum** of the Plan's Employer Normal Cost Rate (expressed as a percentage of payroll) **plus** the Employer Unfunded Accrued Liability (UAL) Contribution Amount (billed monthly in dollars).

Only the UAL portion of the employer contribution can be prepaid (which must be received in full no later than July 31). Plan Normal Cost contributions will be made as part of the payroll reporting process. If there is contractual cost sharing or other change, this amount will change.

In accordance with Sections 20537 and 20572 of the Public Employees' Retirement Law, if a contracting agency fails to remit the required contributions when due, interest and penalties may apply.

		Fiscal Year 2018-19	Fiscal Year 2019-20
Development of Normal Cost as a Percentage of Payroll <sup>1</sup>			
Base Total Normal Cost for Formula		14.546%	14.996%
Surcharge for Class 1 Benefits <sup>2</sup>			
None		0.000%	0.000%
Phase out of Normal Cost Difference <sup>3</sup>		0.000%	0.000%
Plan's Total Normal Cost	_	14.546%	 14.996%
Formula's Expected Employee Contribution Rate		6.912%	 6.915%
Employer Normal Cost Rate		7.634%	8.081%
Projected Payroll for the Contribution Fiscal Year	\$	1,951,354	\$ 1,735,534
Estimated Employer Contributions Based on Projected Pay	roll		
Plan's Estimated Employer Normal Cost	\$	148,966	\$ 140,249
Plan's Payment on Amortization Bases <sup>4</sup>		72,735	103,386
% of Projected Payroll (illustrative only)		3.727%	5.957%
Estimated Total Employer Contribution	\$	221,701	\$ 243,635
% of Projected Payroll (illustrative only)		11.361%	14.038%

<sup>1</sup> The results shown for Fiscal Year 2018-19 reflect the prior year valuation and may not take into account any lump sum payment, side fund payoff, or rate adjustment made after June 30, 2017.

<sup>2</sup> Section 2 of this report contains a list of Class 1 benefits and corresponding surcharges for each benefit.

<sup>3</sup> The normal cost difference is phased out over a five-year period. The phase out of normal cost difference is 100 percent for the first year of pooling, and is incrementally reduced by 20 percent of the original normal cost difference for each subsequent year. This is non-zero only for plans that joined a pool within the past 5 years. Most plans joined a pool June 30, 2003, when risk pooling was implemented.

<sup>4</sup> See page 9 for a breakdown of the Amortization Bases.

## Plan's Funded Status

	June 30, 2016	June 30, 2017
1. Present Value of Projected Benefits (PVB)	\$ 8,703,730	\$ 9,704,339
2. Entry Age Normal Accrued Liability (AL)	7,016,599	8,273,683
<ol><li>Plan's Market Value of Assets (MVA)</li></ol>	5,535,412	6,740,067
4. Unfunded Accrued Liability (UAL) [(2) - (3)]	1,481,187	1,533,616
5. Funded Ratio [(3) / (2)]	78.9%	81.5%

This measure of funded status is an assessment of the need for future employer contributions based on the selected actuarial cost method used to fund the plan. The UAL is the present value of future employer contributions for service that has already been earned and is in addition to future normal cost contributions for active members. For a measure of funded status that is appropriate for assessing the sufficiency of plan assets to cover estimated termination liabilities, please see "Hypothetical Termination Liability" in the "Risk Analysis" section.

### **Projected Employer Contributions**

The table below shows projected employer contributions (before cost sharing) for the next six fiscal years. Projected results reflect the adopted changes to the discount rate described in Appendix A, "Statement of Actuarial Data, Methods and Assumptions" of the Section 2 report. The projections also assume that all actuarial assumptions will be realized and that no further changes to assumptions, contributions, benefits, or funding will occur during the projection period.

	Required Contribution	Contribution					
Fiscal Year	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25	
Normal Cost %	8.081%	8.7%	8.7%	8.7%	8.7%	8.7%	
UAL Payment	\$103,386	\$122,000	0 \$144,000 \$162,000		\$172,000	\$183,000	

Changes in the UAL due to actuarial gains or losses as well as changes in actuarial assumptions or methods are amortized using a 5-year ramp up. For more information, please see "Amortization of the Unfunded Actuarial Accrued Liability" under "Actuarial Methods" in Appendix A of Section 2. This method phases in the impact of unanticipated changes in UAL over a 5-year period and attempts to minimize employer cost volatility from year to year. As a result of this methodology, dramatic changes in the required employer contributions in any one year are less likely. However, required contributions can change gradually and significantly over the next five years. In years where there is a large increase in UAL the relatively small amortization payments during the ramp up period could result in a funded ratio that is projected to decrease initially while the contribution impact of the increase in the UAL is phased in.

Due to the adopted changes in the discount rate for next year's valuation in combination with the 5-year phase-in ramp, the increases in the required contributions are expected to continue for six years from Fiscal Year 2019-20 through Fiscal Year 2024-25.

For projected contributions under alternate investment return scenarios, please see the "Analysis of Future Investment Return Scenarios" in the "Risk Analysis" section.

## **Employer Contribution History**

The table below provides a recent history of the required employer contributions for the plan, as determined by the annual actuarial valuation. It does not account for prepayments or benefit changes made during a fiscal year.

Fiscał Year	Employer Normal Cost	Unfunded Liability Payment (\$)
2016 - 17	7.159%	\$35,670
2017 - 18	7.200%	\$50,095
2018 - 19	7.634%	\$72,735
2019 - 20	8.081%	\$103,386

# **Funding History**

The funding history below shows the plan's actuarial accrued liability, share of the pool's market value of assets, share of the pool's unfunded liability, funded ratio, and annual covered payroll.

Valuation Date	Accrued Liability (AL)	Share of Pool's Market Value of Assets (MVA)	Plan's Share of Pool's Unfunded Liability	Funded Ratio	Annual Covered Payroli
06/30/2011	\$ 4,203,441	\$ 3,530,723	\$ 672,718	84.0%	\$ 1,968,801
06/30/2012	4,640,249	3,717,456	922,793	80.1%	1,998,481
06/30/2013	5,222,684	4,417,777	804,907	84.6%	2,066,112
06/30/2014	6,289,983	5,647,068	642,915	89.8%	2,102,862
06/30/2015	6,855,145	5,883,554	971,591	85.8%	1,956,460
06/30/2016	7,016,599	5,535,412	1,481,187	78.9%	1,785,765
06/30/2017	8,273,683	6,740,067	1,533,616	81.5%	1,594,056

### **Required Employer Contributions**

	Fiscal Year
Required Employer Contributions	2019-20
Employer Normal Cost Rate	6.985%
Plus, Either	
1) Monthly Employer Dollar UAL Payment	\$ 1,137.84
Or	
2) Annual Lump Sum Prepayment Option	\$ 13,185

The total minimum required employer contribution is the **sum** of the Plan's Employer Normal Cost Rate (expressed as a percentage of payroll) **plus** the Employer Unfunded Accrued Liability (UAL) Contribution Amount (billed monthly in dollars).

Only the UAL portion of the employer contribution can be prepaid (which must be received in full no later than July 31). Plan Normal Cost contributions will be made as part of the payroll reporting process. If there is contractual cost sharing or other change, this amount will change.

In accordance with Sections 20537 and 20572 of the Public Employees' Retirement Law, if a contracting agency fails to remit the required contributions when due, interest and penalties may apply.

		Fiscal Year 2018-19		Fiscal Year 2019-20
Development of Normal Cost as a Percentage of Payroll <sup>1</sup>				
Base Total Normal Cost for Formula		13.092%		13.735%
Surcharge for Class 1 Benefits <sup>2</sup>				
None		0.000%		0.000%
Phase out of Normal Cost Difference <sup>3</sup>		0.000%		0.000%
Plan's Total Normal Cost		13.092%		13.735%
Plan's Employee Contribution Rate		6.250%	_	6.750%
Employer Normal Cost Rate	-	6.842%	-	6.985%
Projected Payroll for the Contribution Fiscal Year	\$	398,986	\$	736,222
Estimated Employer Contributions Based on Projected Pay	roll			
Plan's Estimated Employer Normal Cost	\$	27,299	\$	51,425
Plan's Payment on Amortization Bases <sup>4</sup>		387		13,654
% of Projected Payroll (illustrative only)		0.097%		1.855%
Estimated Total Employer Contribution	\$	27,686	\$	65,079
% of Projected Payroll (illustrative only)		6.939%		8.840%

<sup>1</sup> The results shown for Fiscal Year 2018-19 reflect the prior year valuation and may not take into account any lump sum payment, side fund payoff, or rate adjustment made after June 30, 2017.

<sup>2</sup> Section 2 of this report contains a list of Class 1 benefits and corresponding surcharges for each benefit.

<sup>3</sup> The normal cost difference is phased out over a five-year period. The phase out of normal cost difference is 100 percent for the first year of pooling, and is incrementally reduced by 20 percent of the original normal cost difference for each subsequent year. This is non-zero only for plans that joined a pool within the past 5 years. Most plans joined a pool June 30, 2003, when risk pooling was implemented.

<sup>4</sup> See page 9 for a breakdown of the Amortization Bases.

## Plan's Funded Status

	June 30, 2016	June 30, 2017
1. Present Value of Projected Benefits (PVB)	\$ 617,891	\$ 1,138,267
2. Entry Age Normal Accrued Liability (AL)	126,061	206,535
<ol><li>Plan's Market Value of Assets (MVA)</li></ol>	113,366	194,794
4. Unfunded Accrued Liability (UAL) [(2) - (3)]	12,695	11,741
5. Funded Ratio [(3) / (2)]	89.9%	94.3%

This measure of funded status is an assessment of the need for future employer contributions based on the selected actuarial cost method used to fund the plan. The UAL is the present value of future employer contributions for service that has already been earned and is in addition to future normal cost contributions for active members. For a measure of funded status that is appropriate for assessing the sufficiency of plan assets to cover estimated termination liabilities, please see "Hypothetical Termination Liability" in the "Risk Analysis" section.

## **Projected Employer Contributions**

The table below shows projected employer contributions (before cost sharing) for the next six fiscal years. Projected results reflect the adopted changes to the discount rate described in Appendix A, "Statement of Actuarial Data, Methods and Assumptions" of the Section 2 report. The projections also assume that all actuarial assumptions will be realized and that no further changes to assumptions, contributions, benefits, or funding will occur during the projection period.

Fiscal Year	2019-20	2020-21	2021-22	2022-23	2023-24	2024-25					
Normal Cost %	6.985%	7.5%	7.5%	7.5%	7.5%	7.5%					
UAL Payment	\$13,654	\$14,000	\$660	\$1,000	\$1,400	\$1,800					

Changes in the UAL due to actuarial gains or losses as well as changes in actuarial assumptions or methods are amortized using a 5-year ramp up. For more information, please see "Amortization of the Unfunded Actuarial Accrued Liability" under "Actuarial Methods" in Appendix A of Section 2. This method phases in the impact of unanticipated changes in UAL over a 5-year period and attempts to minimize employer cost volatility from year to year. As a result of this methodology, dramatic changes in the required employer contributions in any one year are less likely. However, required contributions can change gradually and significantly over the next five years. In years where there is a large increase in UAL the relatively small amortization payments during the ramp up period could result in a funded ratio that is projected to decrease initially while the contribution impact of the increase in the UAL is phased in.

Due to the adopted changes in the discount rate for next year's valuation in combination with the 5-year phase-in ramp, the increases in the required contributions are expected to continue for six years from Fiscal Year 2019-20 through Fiscal Year 2024-25.

For projected contributions under alternate investment return scenarios, please see the "Analysis of Future Investment Return Scenarios" in the "Risk Analysis" section.

## **Employer Contribution History**

The table below provides a recent history of the required employer contributions for the plan, as determined by the annual actuarial valuation. It does not account for prepayments or benefit changes made during a fiscal year.

Fiscal Year	Employer Normal Cost	Unfunded Liability Payment (\$)
2016 - 17	6.555%	\$25
2017 - 18	6.533%	\$93
2018 - 19	6.842%	\$387
2019 - 20	6.985%	\$13,654

## **Funding History**

The funding history below shows the plan's actuarial accrued liability, share of the pool's market value of assets, share of the pool's unfunded liability, funded ratio, and annual covered payroll.

Valuation Date	Accrued Liability (AL)	Share of Pool's Market Value of Assets (MVA)	Plan's Share of Pool's Unfunded Liability	Funded Ratio	Annual Covered Payroil	
06/30/2013	\$ 12	\$ 16	\$ (4)	133.3%	\$ 17,160	
06/30/2014	17,266	18,038	(772)	104.5%	163,823	
06/30/2015	52,037	49,510	2,527	95.1%	306,541	
06/30/2016	126,061	113,366	12,695	89.9%	365,129	
06/30/2017	206,535	194,794	11,741	94.3%	676,207	

List of Public Agency Employer Contribution Requirements - Fiscal Year 2019-20

The contribution requirements shown are for July 1 of each year. Changes in plan benefits, the funding period, prepayments, or other contract changes may not be reflected.
A value shown as "NA" designates that a rate plan was not in the CaIPERS database as of the vatuation date.
The contribution requirements shown do not reflect any cost sharing or employee contributions. Some employers may pay employee contributions also, but this is not reflected in the information shown.

2705940435	Curphoyer name		Rate FY 2019-20	FY 2019-20	Rate FY 2018-19	FY 2018-19	Rate FY 2017-18	FY 2017-18
	Marina Coast Water District	Miscellaneous	8.563%	\$191,366	8.099%	\$145,795	7.653%	\$102,754
2705940435	Marina Coast Water District	<b>PEPRA Miscellaneous</b>	6.985%	\$397	6.842%	\$125	6.533%	\$25
3122134566	Marinwood Community Services District	Miscellaneous	8.563%	\$98,147	8.099%	\$83,911		\$70,478
3122134566	Marinwood Community Services District	Safety Second Tier	18.928%	\$459	17.614%	\$132	SSIII.	\$63
3122134566	Marinwood Community Services District	Safety First Tier	20.707%	\$292,349	19.416%	\$248,723	18.615%	\$209,412
3122134566	Marinwood Community Services District	PEPRA Safety Fire	13.034%	\$328	12.141%	\$108	11.99%	\$6
3122134566	Marinwood Community Services District	<b>PEPRA Miscellaneous</b>	6.985%	EOS\$		\$106	Ĩ	\$25
1949027584	Mariposa Public Utility District	Miscellaneous	8.081%	\$30,315		\$24,089		\$17,135
1949027584	Mariposa Public Utility District	<b>PEPRA Miscellaneous</b>	6.985%	\$1,157		\$1,172	No.S	\$25
6859883482	Maxwell Public Utility District	Miscellaneous	9.680%	\$12,586	100	\$10,043	8.418%	\$7,681
6859883482	Maxwell Public Utility District	PEPRA Miscellaneous	6.985%	\$0	2010	\$0	0	8
5483989497	McCloud Community Services District	Miscellaneous	8.081%	\$27,919	7	\$19,633		\$11,766
5483989497	McCloud Community Services District	Safety	0.000%	\$1,072	0%	\$1,078	100 m	\$1,083
5483989497	McCloud Community Services District	PEPRA Miscellaneous	6.985%	\$1,432	6.842%	\$1,499	6.533%	\$44
7763145158	McFarland Recreation and Park District	Miscellaneous	10.823%	\$83,485	10.022%	\$73,705	9.539%	\$64,739
7763145158	McFarland Recreation and Park District	PEPRA Miscellaneous	6.985%	\$623	6.842%	\$458	6.533%	\$
3058001188	McKinleyville Community Services District	Miscellaneous	9.680%	\$124,217	8.892%	\$98,590	8.418%	\$74,583
3058001188	McKin leyville Community Services District	PEPRA Miscellaneous	6.985%	\$1,322	6.842%	\$163	6.533%	\$46
4197922266	Meeks Bay Fire Protection District	Safety	20.073%	\$106,017	18.677%	\$83,761	17.875%	\$63,241
4197922266	Meeks Bay Fire Protection District	Miscellaneous	9.680%	\$9,453	8.892%	196'1\$	8.418%	\$6,552
4197922266	Meeks Bay Fire Protection District	PEPRA Safety Fire	10.216%	\$1,487	10.02%	\$152	9.513%	\$33
4197922266	Meeks Bay Fire Protection District	<b>PEPRA Miscellaneous</b>	6.985%	\$0	6.842%	\$8	6.533%	\$0
4197922266	Meeks Bay Fire Protection District	Safety Fire Second Tier	13.540%	\$727	12.848%	\$57		\$5
4197922266	MEEKS BAY FIRE PROTECTION DISTRICT	Miscellaneous Second Tier	8.081%	\$0		\$0	1.450	\$0
4000074610	Meiners Oaks County Water District	Miscellaneous	8.081%	\$20,339	Sarah B	\$15,564	7.2%	\$11,064
4000074610	Meiners Oaks County Water District	<b>PEPRA Miscellaneous</b>	6.985%	\$874	6.842%	\$292		\$251
1846635935	Mendocino City Community Services District	Miscellaneous	8.081%	\$45,992	7.634%	\$40,218		\$34,752
1846635935	Mendocino City Community Services District	PEPRA Miscellaneous	6.985%	\$0	男言	8		\$0
7932295621 br	endocino County Russian River Flood Control & Water Conservation Improvement	Miscellaneous	9.680%	\$4,855	12	\$2,059		\$1,514
7932295621 pr	endocino County Russian River Flood Control & Water Conservation Improvement	PEPRA Miscellaneous	6.985%	\$1,128		\$2,072	2	8
1157424734	Mendocino Transit Authority	Misce aneous	8.081%	\$103,386	7.634%	\$72,735	7.2%	\$50,095
1157424734	Mendocino Transit Authority	PEPRA Miscellaneous	6.985%	\$13,654	6.842%	\$387	6.533%	\$93
4441199077	Menlo Park Fire Protection District	Miscellaneous	13.182%	\$152,963	12.212%	\$124,550		\$98,118
4441199077	Menlo Park Fire Protection District	Safety	23.654%	\$2,465,434	22.346%	\$1,767,078	35	\$1,589,594
4441199077	Menlo Park Fire Protection District	PEPRA Safety Fire	13.786%	\$15,389		\$4,432		\$3,470
4441199077	Menlo Park Fire Protection District	PEPRA Miscellaneous	6.985%	\$5,028	ł	\$1,671		\$672
2673031300	Merced County Housing Authority	Miscellaneous	13.182%	\$578,930	12.212%	\$507,493		\$441,889
2673031300	Merced County Housing Authority	PEPRA Miscellaneous	6.985%	\$1,560		\$257	6.533%	\$67
4162505786	Merced County Mosquito Abatement District	Miscellaneous	13.692%	\$214,237		\$164,025	12.036%	\$138,503
4162505786	Merced County Mosquito Abatement District	PEPRA Miscellaneous	6.985%	\$499	6.842%	\$440		\$0
6334099697	Merced Irrigation District	Miscellaneous	7.309%	\$1,931,957	6.936%	\$1,665,042	6.879%	\$1,406,203
3322577952	Mesa Water District	Miscellaneous	10.868%	\$686,538		\$548,264		\$418,256
3322577952	Mesa Water District	PEPRA Miscellaneous	7.072%	\$3,212		\$2,011	CAN A	\$194
6361598907	Metropolitan Transportation Commission	Miscellaneous	11.343%	\$2,946,412	10.293%	\$2,569,368	10.141%	\$2,140,237
4104962804	Metropolitan Water District of Southern California	Miscellaneous	9:006%	\$46,684,999	8.273%	\$39,554,600	7 853%	\$32,560,150



California Public Employees' Retirement System P.O. Box 942715 Sacramento, CA 94229-2715 (888) CalPERS (or 888-225-7377) TTY: (877) 249-7442 www.calpers.ca.gov

Circular Letter: 200-042-16 Distribution: VI

# **Circular Letter**

August 17, 2016

### TO: ALL PUBLIC AGENCY EMPLOYERS

SUBJECT: JUNE 30, 2015 ACTUARIAL VALUATION REPORTS

The purpose of this Circular Letter is to inform you that the 2015 Actuarial Valuation reports are completed and available on my|CalPERS. We expect to have the reports also posted to the CalPERS website in September. The 2015 Actuarial Valuation reports set the employer contribution rates for Fiscal Year 2017-18. Also, please note the change below to the non-pooled plans billing process.

### All Plans Billed Separately for Normal Cost and Unfunded Liability

Prior to Fiscal Year 2015-16, we billed employers for <u>all contributions</u> as a percentage of payroll. Beginning with Fiscal Year 2015-16, we began billing <u>pooled</u> plans as a percentage of payroll for the normal cost portion and as a dollar amount for the unfunded liability portion. Starting in Fiscal Year 2017-18 <u>non-pooled</u> plans will also be billed as a percentage of payroll for the normal cost portion and as a monthly dollar amount for the unfunded liability portion.

### **Annual Lump-Sum Payment Option**

An annual lump-sum prepayment option is available for the unfunded liability portion. You can find the lump-sum payment amount on page 4 of your valuation report. If you choose this option for Fiscal Year 2017-18, payment must be received and posted by CalPERS prior to August 1, 2017. Instructions for paying the annual lump-sum amount will be included on your July 1, 2017 invoice.

If you have any questions, please contact the CalPERS Customer Contact Center at **888 CalPERS** (or **888-22**5-7377).

Alan Milligan Chief Actuary